# SOUTH PARK SCHOOL DISTRICT ALLEGHENY COUNTY, PENNSYLVANIA PERFORMANCE AUDIT REPORT

AUGUST 2010

The Honorable Edward G. Rendell Governor Commonwealth of Pennsylvania Harrisburg, Pennsylvania 17120

Mr. John Innocenti, Board President South Park School District 2005 Eagle Ridge Road South Park, Pennsylvania 15129

Dear Governor Rendell and Mr. Innocenti:

We conducted a performance audit of the South Park School District (SPSD) to determine its compliance with applicable state laws, regulations, contracts, grant requirements and administrative procedures. Our audit covered the period December 14, 2007 through December 15, 2009, except as otherwise indicated in the report. Additionally, compliance specific to state subsidy and reimbursements was determined for the school years ended June 30, 2008 and June 30, 2007. Our audit was conducted pursuant to 72 P.S. § 403 and in accordance with *Government Auditing Standards* issued by the Comptroller General of the United States.

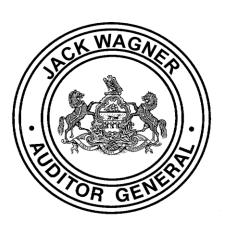
Our audit found that the SPSD complied, in all significant respects, with applicable state laws, regulations, contracts, grant requirements, and administrative procedures. We appreciate the SPSD's cooperation during the conduct of the audit.

Sincerely,

/s/ JACK WAGNER Auditor General

August 31, 2010

cc: SOUTH PARK SCHOOL DISTRICT Board Members



# **Table of Contents**

	Page
Executive Summary	. 1
Audit Scope, Objectives, and Methodology	. 3
Findings and Observations	. 6
Status of Prior Audit Findings and Observations	. 7
Distribution List	. 9



# **Executive Summary**

### **Audit Work**

The Pennsylvania Department of the Auditor General conducted a performance audit of the South Park School District (SPSD). Our audit sought to answer certain questions regarding the District's compliance with applicable state laws, regulations, contracts, grant requirements, and administrative procedures; and to determine the status of corrective action taken by the SPSD in response to our prior audit recommendations.

Our audit scope covered the period December 14, 2007 through December 15, 2009, except as otherwise indicated in the audit scope, objectives, and methodology section of the report. Compliance specific to state subsidy and reimbursements was determined for school years 2007-08 and 2006-07.

### **District Background**

The SPSD encompasses approximately 9 square miles. According to 2001 local census data, it serves a resident population of 14,340. According to District officials, in school year 2007-08 the SPSD provided basic educational services to 2,216 pupils through the employment of 153 teachers, 78 full-time and part-time support personnel, and 14 administrators. Lastly, the SPSD received more than \$9.9 million in state funding in school year 2007-08.

## **Audit Conclusion and Results**

Our audit found that the SPSD complied, in all significant respects, with applicable state laws, regulations, contracts, grant requirements, and administrative procedures. For the audited period, our audit of the SPSD resulted in no findings or observations.

### **Status of Prior Audit Findings and**

Observations. With regard to the status of our prior audit recommendations to the SPSD from an audit we conducted of the 2005-06 and 2004-05 school years, we found the SPSD had taken appropriate corrective action in implementing our recommendations pertaining to errors in pupil transportation reports (see page 7).



# Audit Scope, Objectives, and Methodology

#### Scope

What is a school performance audit?

School performance audits allow the Department of the Auditor General to determine whether state funds, including school subsidies, are being used according to the purposes and guidelines that govern the use of those funds. Additionally, our audits examine the appropriateness of certain administrative and operational practices at each Local Education Agency (LEA). The results of these audits are shared with LEA management, the Governor, the PA Department of Education, and other concerned entities.

### **Objectives**

What is the difference between a finding and an observation?

Our performance audits may contain findings and/or observations related to our audit objectives. Findings describe noncompliance with a law, regulation, contract, grant requirement, or administrative procedure. Observations are reported when we believe corrective action should be taken to remedy a potential problem not rising to the level of noncompliance with specific criteria.

Our audit, conducted under authority of 72 P.S. § 403, is not a substitute for the local annual audit required by the Public School Code of 1949, as amended. We conducted our audit in accordance with *Government Auditing Standards* issued by the Comptroller General of the United States.

Our audit covered the period December 14, 2007 through December 15, 2009, except for the verification of professional employee certification which was performed for the period July 1, 2008 through June 30, 2009.

Regarding state subsidy and reimbursements, our audit covered school years 2007-08 and 2006-07.

While all districts have the same school years, some have different fiscal years. Therefore, for the purposes of our audit work and to be consistent with Department of Education (DE) reporting guidelines, we use the term school year rather than fiscal year throughout this report. A school year covers the period July 1 to June 30.

Performance audits draw conclusions based on an evaluation of sufficient, appropriate evidence. Evidence is measured against criteria, such as, laws, regulations, and defined business practices. Our audit focused on assessing the SPSD's compliance with applicable state laws, regulations, contracts, grant requirements and administrative procedures. However, as we conducted our audit procedures, we sought to determine answers to the following questions, which serve as our audit objectives:

- ✓ Were professional employees certified for the positions they held?
- ✓ In areas where the District receives state subsidy and reimbursements based on pupil membership (e.g. basic education, special education, and vocational education), did it follow applicable laws and procedures?
- ✓ Is the District's pupil transportation department, including any contracted vendors, in compliance with applicable state laws and procedures?

- ✓ Does the District ensure that Board members appropriately comply with the Public Official and Employee Ethics Act?
- ✓ Are there any declining fund balances which may impose risk to the fiscal viability of the District?
- ✓ Did the District pursue a contract buyout with an administrator and if so, what was the total cost of the buy-out, reasons for the termination/settlement, and do the current employment contract(s) contain adequate termination provisions?
- ✓ Were there any other areas of concern reported by local auditors, citizens, or other interested parties which warrant further attention during our audit?
- ✓ Is the District taking appropriate steps to ensure school safety?
- ✓ Did the District use an outside vendor to maintain its membership data and if so, are there internal controls in place related to vendor access?
- ✓ Did the District take appropriate corrective action to address recommendations made in our prior audits?

Government Auditing Standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings, observations and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

SPSD management is responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the District is in compliance with applicable laws, regulations, contracts, grant requirements, and administrative procedures. Within the context of our audit objectives, we obtained an understanding of internal controls and assessed whether those controls were properly designed and implemented.

Any significant deficiencies found during the audit are included in this report.

# Methodology

What are internal controls?

Internal controls are processes designed by management to provide reasonable assurance of achieving objectives in areas such as:

- Effectiveness and efficiency of operations;
- Relevance and reliability of operational and financial information;
- Compliance with applicable laws, regulations, contracts, grant requirements and administrative procedures.

In order to properly plan our audit and to guide us in possible audit areas, we performed analytical procedures in the areas of state subsidies/reimbursement, pupil membership, pupil transportation, and comparative financial information.

Our audit examined the following:

- Records pertaining to pupil transportation, bus driver qualifications, professional employee certification, state ethics compliance, and financial stability.
- Items such as Board meeting minutes, pupil membership records, and reimbursement applications.
- Tuition receipts and deposited state funds.

Additionally, we interviewed selected administrators and support personnel associated with SPSD operations.

Lastly, to determine the status of our audit recommendations made in a prior audit report released on January 30, 2009, we reviewed the SPSD's response to DE dated February 12, 2009. We then performed additional audit procedures targeting the previously reported matters.

# Findings and Observations

Por the audited period, our audit of the South Park School District resulted in no findings or observations.

# **Status of Prior Audit Findings and Observations**

Our prior audit of the South Park School District (SPSD) for the school years 2005-06 and 2004-05 resulted in one reported finding. The finding pertained to errors in pupil transportation. As part of our current audit, we determined the status of corrective action taken by the District to implement our prior recommendations. We analyzed the SPSD Board's written response provided to the Department of Education (DE), performed audit procedures, and questioned District personnel regarding the prior finding. As shown below, we found that the SPSD did implement recommendations related to transportation reporting errors.

Prior Recommendations	Implementation Status			
I. Finding: Errors in Pupil Transportation Reports	Background:	Current Status:		
Resulted in a Net Underpayment of \$8,636	Our prior audit of the District's transportation records found that the District did not report bus mileage correctly for	Our current audit found no significant reporting errors.		
1. Monitor the weighted average daily mileage totals prepared by the transportation contractor, or prepare its own records.	30 of 48 vehicles for the 2004-05 school year, which resulted in a \$23,886 underpayment. In 2005-06, the District did not report mileage correctly for 30 of 49 vehicles, which resulted in a \$15,250 overpayment.	As of December 15, 2009, DI had yet to adjust the District's allocations. We again recommend that DE do so to correct the net underpayment of \$8,636.		
2. DE should adjust the District's allocations to correct the net subsidy underpayment of \$8,636.				



## **Distribution List**

This report was initially distributed to the superintendent of the school district, the board members, our website address at www.auditorgen.state.pa.us, and the following:

The Honorable Edward G. Rendell Governor Commonwealth of Pennsylvania Harrisburg, PA 17120

The Honorable Thomas E. Gluck Acting Secretary of Education 1010 Harristown Building #2 333 Market Street Harrisburg, PA 17126

The Honorable Robert M. McCord State Treasurer Room 129 - Finance Building Harrisburg, PA 17120

Senator Jeffrey Piccola Chair Senate Education Committee 173 Main Capitol Building Harrisburg, PA 17120

Senator Andrew Dinniman Democratic Chair Senate Education Committee 183 Main Capitol Building Harrisburg, PA 17120 Representative James Roebuck Chair House Education Committee 208 Irvis Office Building Harrisburg, PA 17120

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