



BOROUGH OF BERWICK
COLUMBIA COUNTY
19-402

LIQUID FUELS TAX FUND
EXAMINATION REPORT

FOR THE YEAR ENDED
DECEMBER 31, 2009

CONTENTS

	<u>Page</u>
Background.....	1
Independent Auditor’s Report.....	3
Financial Section:	
2009 Form MS-965 With Adjustments	7
Notes To Form MS-965 With Adjustments	10
Finding And Recommendations:	
Finding – Purchases Made From Vendor That Was Not On COSTARS Contract.....	15
Comment.....	17
Summary Of Exit Conference.....	18
Report Distribution	19

BOROUGH OF BERWICK
COLUMBIA COUNTY
LIQUID FUELS TAX FUND
BACKGROUND
FOR THE YEAR ENDED
DECEMBER 31, 2009

Background

The Liquid Fuels Tax Municipal Allocation Law, Title 72 P.S. § 2615.5, provides municipalities other than counties (townships, boroughs, cities, towns, home rule, and optional plan governments) with an annual allocation of liquid fuels taxes from the state's Motor License Fund to be used for the maintenance and repair of streets, roads, and bridges for which the municipality is responsible. The allocation of these funds to municipalities is based: (1) 50 percent on the municipality's proportion of local road mileage to the total local road mileage in the state, and (2) 50 percent on the proportion of a municipality's population to the total population in the state.

The Vehicle Code, Title 75 P.S. § 9511, provides municipalities with annual maintenance payments to be received from the Motor License Fund for functionally local highways that were transferred to a municipality from the Commonwealth of Pennsylvania.

Each municipality must deposit the Liquid Fuels Tax Fund money and annual maintenance payments that it receives into a special fund called the Municipal Liquid Fuels Tax Fund or State Fund. A municipality may not deposit any other monies into this fund except when the municipality does not have enough money in the special fund to meet the payments called for by its current annual budget for road and bridge purposes. In this case, the municipality may borrow money or transfer money from its General Fund to its Liquid Fuels Tax Fund.

The Department of Transportation has been given the regulatory authority for the administration of these funds. To qualify for its annual allocation, each municipality shall submit the following documents and information to the Department of Transportation:

1. Evidence that the treasurer is bonded in accordance with the law, or that its treasurer is a bank requiring no bond by January 31 of each year.
2. A report indicating the manner in which its liquid fuels tax allocation was expended in the previous year (Form MS-965) by January 31 of each year.
3. A report of elected and appointed officials by January 31 of each year.
4. A Survey of Financial Condition by March 15 of each year.

Department of Transportation *Publication 9* contains the policies and procedures that govern the use of Liquid Fuels Tax Fund money. However, if there is a difference between *Publication 9* and any legislation, the legislation shall govern.





**Department of the Auditor General
Commonwealth of Pennsylvania
Harrisburg, Pennsylvania 17120-0018**

**JACK WAGNER
AUDITOR GENERAL**

Independent Auditor's Report

The Honorable Barry J. Schoch, P.E.
Secretary
Department of Transportation
Harrisburg, PA 17120

We examined the accompanying Forms MS-965 With Adjustments for the Liquid Fuels Tax Fund of the Borough of Berwick, Columbia County, for the year ended December 31, 2009. The municipality's management is responsible for the Forms MS-965. Our responsibility is to express an opinion on the Forms MS-965 With Adjustments based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States. An examination includes examining, on a test basis, evidence supporting the Borough of Berwick, Columbia County's Forms MS-965 for the year ended December 31, 2009 and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion.

We are mandated by Section 403 of *The Fiscal Code*, 72 P.S. § 403, to audit each municipality's Liquid Fuels Tax Fund to ensure that funds received are expended in accordance with applicable laws and regulations. *Government Auditing Standards* issued by the Comptroller General of the United States include attestation engagements as a separate type of audit. An attestation engagement performed pursuant to *Government Auditing Standards* involves additional standards that exceed the standards provided by the American Institute of Certified Public Accountants. Accordingly, this attestation engagement complies with both *Government Auditing Standards* and Section 403 of *The Fiscal Code*.

As described in Note 4, the adjustments included on the Forms MS-965 With Adjustments are made by the Department of the Auditor General.

Independent Auditor's Report (Continued)

As discussed in the Finding and Recommendations section of this report, the borough expended \$84,204.00 from the Liquid Fuels Tax Fund account to purchase a truck chassis and dump body from a vendor that was on the COSTARS contract. The borough received a grant of \$80,000.00 from the Commonwealth of Pennsylvania and deposited it into the Liquid Fuels Tax Fund on December 17, 2009 creating a net Liquid Fuels Tax Fund expenditure of \$4,204.00. Additionally, as discussed in the Comment section, during the 2003 audit period the borough expended \$39,433.55 for a project and failed to obtain project approval. This amount was reimbursed to the borough's Liquid Fuels Tax Fund on December 23, 2010, which was subsequent to our examination period.

In our opinion, except for the matters discussed in the preceding paragraph, the Forms MS-965 With Adjustments present, in all material respects, the information required by the Pennsylvania Department of Transportation for the Liquid Fuels Tax Fund of the Borough of Berwick, Columbia County, for the year ended December 31, 2009, in conformity with the criteria set forth in Note 1.

In accordance with *Government Auditing Standards*, we are required to report findings of significant deficiencies in internal control, violations of provisions of contracts or grant agreements, and abuse that are material to the Forms MS-965 and any fraud and illegal acts that are more than inconsequential that come to our attention during our examination. We are also required to obtain the views of management on those matters. We performed our examination to express an opinion on whether the Forms MS-965 are presented in accordance with the criteria described above and not for the purpose of expressing an opinion on the internal control over reporting on the Forms MS-965 or on compliance and other matters; accordingly, we express no such opinions.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Borough of Berwick, Columbia County's ability to initiate, authorize, record, process, or report data reliably in accordance with the applicable criteria such that there is more than a remote likelihood that a misstatement of the Borough of Berwick, Columbia County's Forms MS-965 that is more than inconsequential will not be prevented or detected by the Borough of Berwick, Columbia County's internal control.

Independent Auditor's Report (Continued)

A material weakness is a significant deficiency or combination of significant deficiencies that results in more than a remote likelihood that a material misstatement of the Forms MS-965 will not be prevented or detected by the Borough of Berwick, Columbia County's internal control

Our consideration of internal control over reporting on the Forms MS-965 was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any significant deficiencies or material weaknesses, as defined above, in internal control over reporting on the Forms MS-965.

The results of our tests disclosed the following instance of noncompliance that is required to be reported under *Government Auditing Standards*:

- Purchases Made From Vendor That Was Not On COSTARS Contract.

This report is intended solely for the information and use of the Pennsylvania Department of Transportation and the management of the Borough of Berwick, Columbia County, and is not intended to be and should not be used by anyone other than these specified parties.

February 11, 2011

JACK WAGNER
Auditor General



BOROUGH OF BERWICK
COLUMBIA COUNTY
LIQUID FUELS TAX FUND
2009 FORM MS-965 – SECTION 1
WITH ADJUSTMENTS

<u>Expenditure Summary</u>	<u>Reported</u>	<u>Adjustments (Note 4)</u>	<u>Adjusted Amount</u>
Major equipment purchases	\$ 132,896.22	\$ -	\$ 132,896.22
Minor equipment purchases	4,800.01	-	4,800.01
Computer/Computer related training	1,000.00	-	1,000.00
Agility projects	-	-	-
Cleaning streets and gutters	34,008.34	(6,707.21)	27,301.13
Winter maintenance services	34,389.89	-	34,389.89
Traffic control devices	10,750.15	-	10,750.15
Street lighting	-	-	-
Storm sewers and drains	1,562.74	-	1,562.74
Repairs of tools and machinery	17,398.80	6,707.21	24,106.01
Maintenance and repair of roads and bridges	35,293.17	-	35,293.17
Highway construction and rebuilding projects	-	-	-
Miscellaneous	-	-	-
	<hr/>	<hr/>	<hr/>
Total (To Section 2, Line 5)	<u>\$ 272,099.32</u>	<u>\$ -</u>	<u>\$ 272,099.32</u>

Notes to Form MS-965 With Adjustments are an integral part of this report.

BOROUGH OF BERWICK
COLUMBIA COUNTY
LIQUID FUELS TAX FUND
2009 FORM MS-965 – SECTION 2
WITH ADJUSTMENTS

<u>Fund Balance</u>	<u>Reported</u>	<u>Adjustments (Note 4)</u>	<u>Adjusted Amount</u>
1. Balance, January 1, 2009	\$ 196,573.43	\$ -	\$ 196,573.43
Receipts:			
2. State allocation	234,931.18	-	234,931.18
2a. Turnback allocation	-	-	-
2b. Interest on investments (Note 3)	1,440.55	131.17	1,571.72
2c. Miscellaneous (Note 5)	81,080.00	-	81,080.00
3. Total receipts	<u>317,451.73</u>	<u>131.17</u>	<u>317,582.90</u>
4. Total funds available	<u>514,025.16</u>	<u>131.17</u>	<u>514,156.33</u>
5. Expenditures (Section 1)	<u>272,099.32</u>	<u>-</u>	<u>272,099.32</u>
6. Balance, December 31, 2009	<u><u>\$ 241,925.84</u></u>	<u><u>\$ 131.17</u></u>	<u><u>\$ 242,057.01</u></u>

Notes to Form MS-965 With Adjustments are an integral part of this report.

BOROUGH OF BERWICK
COLUMBIA COUNTY
LIQUID FUELS TAX FUND
2009 FORM MS-965 – SECTION 3
WITH ADJUSTMENTS

<u>Equipment Balance</u>	<u>Reported</u>	<u>Adjustments (Note 4)</u>	<u>Adjusted Amount</u>
1. Prior year equipment balance	\$ 73,401.70	\$ 1,021.66	\$ 74,423.36
2. Add: Current year equipment allocation (20% of Lines 2 + 2a, Section 2)	46,986.24	-	46,986.24
3. PENNDOT approved adjustments	<u>80,000.00</u>	<u>-</u>	<u>80,000.00</u>
4. Total funds available for equipment acquisition	200,387.94	1,021.66	201,409.60
5. Less: Major equipment expenditures	<u>132,896.22</u>	<u>-</u>	<u>132,896.22</u>
6. Remainder	<u><u>67,491.72</u></u>	<u><u>1,021.66</u></u>	<u><u>68,513.38</u></u>
7. Equipment balance available for subsequent year (Lesser of Line 6 or Section 2 balance, but not less than zero)	<u><u>\$ 67,491.72</u></u>	<u><u>\$ 1,021.66</u></u>	<u><u>\$ 68,513.38</u></u>

Notes to Form MS-965 With Adjustments are an integral part of this report.

BOROUGH OF BERWICK
COLUMBIA COUNTY
LIQUID FUELS TAX FUND
NOTES TO FORM MS-965 WITH ADJUSTMENTS
FOR THE YEAR ENDED
DECEMBER 31, 2009

1. Criteria

Section 1

This section of Form MS-965 With Adjustments provides a summary of Liquid Fuels Tax Fund expenditures by category. Categories requiring explanation include:

- Major equipment purchases are purchases of road machinery and road equipment that cost in excess of \$4,000.00.
- Minor equipment purchases are purchases of road machinery and road equipment that cost \$4,000.00 or less.
- Agility projects are exchanges of services with the Department of Transportation.

Section 2

This section of Form MS-965 With Adjustments provides information on the fund balance. Categories requiring explanation include:

- The state allocation is generally received from the Department of Transportation during the first week in April of each year. The amount the municipality receives is based half on its population and half on its road mileage.
- The turnback allocation is generally received from the Department of Transportation during the first week in April of each year. A municipality receives a yearly turnback allocation based on road mileage for all roads that were transferred to the municipality from the Commonwealth of Pennsylvania through the Highway Transfer Program.
- Expenditures include the total transferred from Section 1.

Section 3

This section of Form MS-965 With Adjustments determines if the municipality expended Liquid Fuels Tax Fund money in excess of the permissible amount for equipment and the balance that the municipality may carry forward for the purchase of equipment to the subsequent year.

BOROUGH OF BERWICK
COLUMBIA COUNTY
LIQUID FUELS TAX FUND
NOTES TO FORM MS-965 WITH ADJUSTMENTS
FOR THE YEAR ENDED
DECEMBER 31, 2009

1. Criteria (Continued)

Section 3 (Continued)

Department of Transportation *Publication 9* requires that the amount expended for equipment purchases in a given year not exceed the sum of the equipment balance carried forward from the previous year and 20 percent of the current year's Liquid Fuels Tax Fund allocation and, if applicable, 20 percent of the turnback allocation plus other Department of Transportation approved adjustments.

If the municipality spent in excess of the amount listed on Line 4, the excess must be reimbursed to the Liquid Fuels Tax Fund.

The equipment balance to be carried forward for the subsequent year is the lesser of the amount on Line 6 or the ending fund balance on Line 6 of Section 2, but not less than zero.

Basis Of Presentation

The financial activities of the municipality are accounted for in separate funds. The Liquid Fuels Tax Fund is used to account for state aid revenues from the Pennsylvania Department of Transportation used primarily for building and improving local roads and bridges. The Form MS-965 has been prepared in accordance with reporting requirements prescribed by the Pennsylvania Department of Transportation as a result of the Fuels Tax Act 655, dated 1956 and as amended, which does not constitute a complete presentation of the entity's assets, liabilities, expenses, and fund balance. Accordingly, the presentation of Form MS-965 With Adjustments is restricted to the Liquid Fuels Tax Fund, which represents a segment of the entity.

Basis Of Accounting

The accompanying Form MS-965 With Adjustments is prepared in accordance with reporting requirements prescribed by the Pennsylvania Department of Transportation. Under this method, revenues are recognized when received and expenditures are recorded when paid.

General Fixed Assets

General fixed assets are recognized as expenditures at the time of purchase. No depreciation has been provided on the heavy equipment used to maintain and repair roads and bridges.

BOROUGH OF BERWICK
COLUMBIA COUNTY
LIQUID FUELS TAX FUND
NOTES TO FORM MS-965 WITH ADJUSTMENTS
FOR THE YEAR ENDED
DECEMBER 31, 2009

2. Deposits

The Borough Code, Title 53 P.S § 46316, authorizes the borough to deposit its funds in the following:

- Deposits in savings accounts or time deposits, other than certificates of deposit or share accounts of institutions having their principal place of business in the Commonwealth of Pennsylvania and insured by the Federal Deposit Insurance Corporation (FDIC) or other like insurance. For any amount above the insured maximum, the depository shall pledge approved collateral.
- Certificates of deposit purchased from institutions insured by the FDIC or other like insurance to the extent that such accounts are so insured. For any amounts in excess of the insured maximum, such deposits shall be collateralized by a pledge or assignment of assets. Certificates of deposit may not exceed 20 percent of a bank's total capital surplus or 20 percent of a savings and loan's or savings bank's assets minus liabilities.

Deposits consist of receipts and deposits in financial institutions. Pennsylvania statutes require all deposits to be insured and, for any amount above the insured maximum, to be secured with approved collateral as defined.

There were no deposits exposed to custodial credit risk as of December 31, 2009. Custodial credit risk, as defined by GASB No. 40, includes deposits that are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in the municipality's name.

Fund Balance

The fund balance consists of the following:

Cash	\$242,057.01
------	--------------

BOROUGH OF BERWICK
COLUMBIA COUNTY
LIQUID FUELS TAX FUND
NOTES TO FORM MS-965 WITH ADJUSTMENTS
FOR THE YEAR ENDED
DECEMBER 31, 2009

3. Interest On Investments

Our examination disclosed that the municipality deposited idle liquid fuels tax money in interest-bearing accounts which earned \$1,571.72 during 2009, thus providing additional funds for road maintenance and repairs.

4. Adjustments

Section 1

Adjustments were made to “Cleaning streets and gutters” and “Repairs of tools and machinery” because expenditures of \$6,707.21 were misclassified.

Section 2

An adjustment of \$131.17 was made to “Interest on investments” because interest earnings were understated.

Section 3

An adjustment of \$1,021.66 was made to “Prior year equipment balance” because an adjustment made in the prior report was not carried forward in the equipment balance.

5. Miscellaneous Receipts

The following miscellaneous receipts were deposited into the Liquid Fuels Tax Fund during the examination period:

<u>Source</u>	<u>Description</u>	<u>Amount</u>
Berwick School District	Sale of road salt	\$ 1,080.00
Commonwealth of Pennsylvania	Grant (Finding)	<u>80,000.00</u>
Totals		<u><u>\$81,080.00</u></u>



BOROUGH OF BERWICK
COLUMBIA COUNTY
LIQUID FUELS TAX FUND
FINDING AND RECOMMENDATIONS
FOR THE YEAR ENDED
DECEMBER 31, 2009

Finding – Purchases Made From Vendor That Was Not On COSTARS Contract

Our examination disclosed that on June 30, 2009 the borough expended \$58,625.00 for the purchase of a 2010 Ford F750 truck chassis with cab and \$25,579.00 for a new Thiele Titan aluminum dump body with hoist from its Liquid Fuels Tax Fund. On December 17, 2009, the borough deposited into its Liquid Fuels Tax Fund a grant of \$80,000.00 that was received from the Department of Environmental Protection for these purchases. The borough thought that the vendor was on the COSTARS contract. COSTARS is a program run by the Department of General Services that permits municipalities to make purchases from a state contract. However, the vendor was not on the COSTARS contract. The vendor was on the South Hills Area Council of Governments (SHACOG) contract. The borough is not a member of SHACOG and only members may make purchases from SHACOG contracts. Therefore, the chassis and dump body were not properly bid.

Because the vendor was not on the COSTARS contract and the borough was not a member of SHACOG, the above purchases were not made in compliance with the advertising, bidding, and contract requirements of *The Borough Code*, 53 P.S. § 46402(a), (also found at § 1402(a) of *The Borough Code* as published by the Local Government Commission), which requires that purchases made after September 8, 1990, over \$10,000.00 must be advertised, bid, and awarded by contract. *The Borough Code*, 53 P.S. § 46403(a), (also found at § 1403(a) of *The Borough Code* as published by the Local Government Commission) further states that advertising, bidding and contract requirements should not be evaded through piecemeal purchases.

In addition, the above purchases were not made in compliance with the Department of Transportation's *Publication 9*, Appendix D, Section 449.7(d), which states, in part:

Each municipality shall make an annual estimate of its requirements of road construction and maintenance materials, and shall advertise for bids on all items and groups of like items ordinarily supplied by a single supplier . . . which are estimated to exceed \$10,000 for the year If the cost during the year of an unadvertised item or group of like items ordinarily supplied by a single supplier exceeds \$10,000 . . . the entire cost shall be ineligible for payment from the Liquid Fuels Tax Fund unless it can be shown to the satisfaction of the Secretary [of the Department of Transportation] that it was reasonably believed that the cost of the year's requirements of that item or group of like items would not exceed \$10,000 . . .

BOROUGH OF BERWICK
COLUMBIA COUNTY
LIQUID FUELS TAX FUND
FINDING AND RECOMMENDATIONS
FOR THE YEAR ENDED
DECEMBER 31, 2009

Finding – Purchases Made From Vendor That Was Not On COSTARS Contract (Continued)

The failure to comply with *The Borough Code* and the Department of Transportation's *Publication 9* could result in the borough having to reimburse \$4,204.00 to its Liquid Fuels Tax Fund.

Recommendations

We recommend that the borough reimburse \$4,204.00 to its Liquid Fuels Tax Fund upon official notification by the Department of Transportation.

We further recommend that, in the future, the borough comply with *The Borough Code* and the Department of Transportation's *Publication 9* as noted in this finding.

Management's Response

The borough officials stated:

The borough chose to purchase a new yellow dump truck. They wanted to take advantage of the State contract/COSTARS price. In addition, the borough had applied for an \$80,000.00 grant from the Pennsylvania Department of Environmental Protection for the truck.

The vendor informed us that they were on the COSTARS contract. They currently are. However, at the time of this audit, we found that they were not on COSTARS in 2009. Rather, they were on a different bid contract, called the SHACOG, in western Pennsylvania at that time, as we have now learned.

Auditor's Conclusion

The borough should ensure that it obtains a list of vendors on the COSTARS contract before making an equipment purchase in the future. This information can be obtained from the COSTARS web site at www.dgs.state.pa.us/costars. We will determine if they complied with our recommendations during our next examination.

BOROUGH OF BERWICK
COLUMBIA COUNTY
LIQUID FUELS TAX FUND
COMMENT
FOR THE YEAR ENDED
DECEMBER 31, 2009

Comment – Summary Of 2003 Audit Recommendation

In our 2003 report we recommended that the Department of Transportation review our audit finding to determine if the municipality should reimburse \$39,433.55 to its Liquid Fuels Tax Fund for the failure to obtain project approval.

During our current examination we reviewed a letter dated May 13, 2010, from the Department of Transportation informing the municipality to reimburse \$39,433.55 to its Liquid Fuels Tax Fund. We noted that the municipality reimbursed this amount to its Liquid Fuels Tax Fund on December 23, 2010, which was subsequent to our examination period.

BOROUGH OF BERWICK
COLUMBIA COUNTY
LIQUID FUELS TAX FUND
SUMMARY OF EXIT CONFERENCE
FOR THE YEAR ENDED
DECEMBER 31, 2009

An exit conference was held February 11, 2011. Those participating were:

BOROUGH OF BERWICK

Mr. Shane Pepe, Borough Manager
Mrs. Cassandra L. Mowery, Office Manager/Treasurer

DEPARTMENT OF THE AUDITOR GENERAL

Mr. Robert A. Bauder, Auditor

The results of the examination were presented and discussed in their entirety.

BOROUGH OF BERWICK
COLUMBIA COUNTY
LIQUID FUELS TAX FUND
REPORT DISTRIBUTION
FOR THE YEAR ENDED
DECEMBER 31, 2009

This report was initially distributed to:

The Honorable Barry J. Schoch, P.E.
Secretary
Department of Transportation

Borough of Berwick
Columbia County
1800 North Market Street
Berwick, PA 18603

The Honorable Gary Pinterich

President of Council

Mr. Shane Pepe

Borough Manager

Mrs. Cassandra L. Mowery

Office Manager/Treasurer

This report is a matter of public record. Copies of this report may be obtained from the Pennsylvania Department of the Auditor General, Office of Communications, 318 Finance Building, Harrisburg, PA 17120. To view this report online or to contact the Department of the Auditor General, please access our web site at www.auditorgen.state.pa.us.